



City Council Chambers, 311 Vernon Street

roseville.ca.us

The City of Roseville welcomes your participation.

Meeting Schedule: Regular meetings of the Board of Appeals are held on the second Tuesday of the month at 9:00 a.m. and the fourth Thursday of the month at 3:00 p.m.

Public Comment: Speakers have three (3) minutes under Public Comment to address the Chair of the meeting on issues that are not listed on the agenda and are within the City's jurisdiction. Please submit a yellow speaker card to the Secretary before the item is heard if you wish to make a comment.

Brown Act: According to the Brown Act, the Board of Appeals is prohibited from taking any action, debating, or discussing items not listed on the agenda.

Agenda Items: Speakers have five (5) minutes to address items that are listed on the agenda.

Levine Act Provisions: If you've made a campaign contribution totaling more than \$500 (\$250 prior to January 1, 2025) to City Council Members in the last twelve (12) months, you must disclose it before addressing an item on the agenda. Please visit [Levine Act – City of Roseville](#) for updated forms and information.

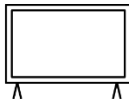
Audio/Visual Presentations: If making a presentation regarding an agenda item, audio/visual materials must be submitted to the secretary for consideration at least 72 hours in advance.

Americans with Disabilities Act: If special assistance is required to participate in a meeting, including the need of auxiliary aids or services, please notify the City Clerk at least 72 hours in advance of the meeting.

City Clerk 311 Vernon Street cityclerkroseville@roseville.ca.us 916-774-5263 TDD: 916-774-5220

Security Measures: All meeting attendees must successfully pass through a security metal detector. Any person with a prohibited item will not be allowed entry. Prohibited items include but are not limited to firearms (even with valid CCW), knives, pepper spray/mace, explosives of any kind/any weapons and/or dangerous devices of any kind, illegal drugs, and alcohol.

Viewing Options: The City of Roseville provides three options for viewing meetings:

In person  Meetings take place at the City Council Chambers, 311 Vernon Street	Online  Watch meetings live on the City's YouTube channel or at roseville.ca.us/watch. Past meetings are also available on the City's YouTube channel.	On TV  Watch live on government access channel (Comcast 14).
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Joseph Bales, Board Member
Sharon Lawin, Board Member
Connor Milligan, Board Member
Arthur Pauly, Jr., Board Member
Howard Rudd, Board Member
Tom Rutherford, Board Member
Charles Sandoval, Board Member
Louise Santiago, Board Member
Robert Schmitt, Board Member
Andrea Seminer, Board Member
Sandeep Upamaka, Board Member
Lynda Risucci, Secretary
Travis Cochran, Liaison

AGENDA

Board of Appeals Hearing Meeting

June 26, 2025

3:00 PM

City Council Chambers, 311 Vernon Street

I. CALL TO ORDER

II. ROLL CALL (SILENT)

III. IDENTIFICATION OF CHAIR

IV. PLEDGE OF ALLEGIANCE

V. PUBLIC COMMENTS

VI. SWEAR IN

VII. MATTERS TO BE HEARD

1. Appeal of Administrative Citation No.: 22435 - Yuping Wang

Appellant: Yuping Wang, 4041 Rio Court, San Jose, CA 95134

Roseville Municipal Code Sections:

9.10.030(A) - Operating Without Massage Permit

9.10.200 (E) - Certificate and Identification

9.10.200 (G)(3) - Employee Dress Code

9.10.220(H) - Records

VIII. ADJOURNMENT



Board of Appeals Communication

Meeting Date: 6/26/2025

Item #: VII.1

Item ID: 2025-365

Title: Appeal of Administrative Citation No.: 22435 - Yuping Wang
Contact: Lynda Risucci 916-774-5363 lmrissucci@roseville.ca.us

SUMMARY

Appellant: Yuping Wang, 4041 Rio Court, San Jose, CA 95134

Roseville Municipal Code Sections:

9.10.030(A) - Operating Without Massage Permit

9.10.200 (E) - Certificate and Identification

9.10.200 (G)(3) - Employee Dress Code

9.10.220(H) - Records

RECOMMENDATION

Consider the appeal of Administrative Citation No.: 22435, submitted by Yuping Wang for the following violations:

Violation RMC 9.10.030(A) – Operating Without Massage Permit:

It is unlawful for any person to own, conduct, operate or maintain a massage business within the city without having a valid massage business permit issued pursuant to this chapter. Massage business permits shall also be required of any permanent or semi-permanent seated massage or reflexology installation.

Violation RMC 9.10.200(E) – Certificate and Identification:

The owner and/or manager shall ensure that the CAMTC certificate or exemption certificate for each on-duty massage professional is conspicuously displayed, visible from the entrance and/or reception and waiting area of the massage business, and that each massage professional has at his or her immediate disposal the CAMTC photo identification card or copy of the applicable exemption certificate at all times when working in the massage business. Such identification shall be provided upon request by a member of the public, the CAMTC, a member of law enforcement, or a city official.

Violation RMC 9.10.200(G)(3) – Employee Dress Code:

All owners, managers, massage professionals, other employees and independent contractors of the massage business shall be fully clothed at all times while furnishing massage services. No such individual shall dress while engaged in the practice of massage for compensation in any of the following: A manner that exposes the individual's breasts, buttocks, or genitals.

Violation RMC 9.10.220(H) – Records:

Every owner and/or manager shall keep a record of the dates and hours of each treatment or service, the name, address, and phone number of the client, the name of the massage professional administering such service and a description of the treatment or services rendered. These records shall be prepared prior to administering any massage or treatment and shall be retained for a period of two years after such treatment or service. These records shall be open to inspection upon demand by the police chief, the fire

chief, the building official, any enforcement officer (as defined by Section 2.50.020 of the Roseville Municipal Code) or their authorized representatives or emergency personnel for emergency purposes.

Respectfully Submitted,
Lynda Risucci, Legal Assistant

My Tien Doan, Deputy City Attorney

ATTACHMENTS:

1. Wang Staff Report & Exhibits
2. Wang Citation
3. Request for Hearing - Wang

REVIEWERS:

Lynda Risucci, City Attorney Department

Created/Initiated - 6/19/2025



Roseville Police Department
1051 Junction Blvd
Roseville, CA 95678

Troy Bergstrom, Chief of Police

**Administrative Citation Appeal Hearing
Staff Report**

Date of Hearing: Thursday, June 26, 2025 at 3:00 p.m.
Appellant: Yuping Wang, (Health Massage, 1950 Douglas Blvd, Ste A3)
Citation: 22435

Narrative:

On 02/06/2025, at approximately 1500 hours, Community Service Officer ("CSO") E. Broussard, Roseville Police Department Crime Suppression Unit (CSU) and EDD Associate Tax Auditor-Amy Pollard arrived at Health Massage (1950 Douglas Blvd, Ste A3) to conduct an unannounced massage compliance inspection. Prior to inspecting the massage business, CSO Broussard confirmed that there was a current Massage Business Permit issued to the establishment owner, Tony Dong (07-2041, Valid 3/14/2023-3/14/2025) for this specific massage business and address. Dong was the only individual reported and documented to be working at Health Massage, meaning no other persons were allowed to be operating a massage business or providing massage services at this location. Upon arrival, Dong was not located at the business, nor did he ever arrive during the inspection.

During the inspection, CSO Broussard contacted Yuping Wang within the business. A Language Line Mandarin Interpreter was used to communicate with Wang. A check of the California Massage Therapy Council (CAMTC) website indicates Wang has an active massage certificate #90990 (Issued 7/25/2024, Expires 7/25/2026). Wang informed Pollard and CSO Broussard that today (2/6/2025) was her first day of work. This is a violation of **RMC 9.10.030(A)**, as Wang was conducting, operating, and/or maintaining a massage business without having a valid massage business permit.

During the inspection, Wang produced her original CAMTC ID card and a photocopy of her CAMTC certificate was located in a frame on display in the front lobby. California State Law, CAMTC, and the RMC requires display of original CAMTC Certificate at each workplace. This information is outlined on the backside of the CAMTC certificate holders CAMTC ID card. Because Wang did not have her original CAMTC certificate posted at the location, this is a violation of **Violation RMC 9.10.200(E)**.

At the time of the inspection, Wang was wearing a shirt that significantly exposed the cleavage of her breasts. Because Wang acknowledged she was engaged in the practice of massage services that day, this is a violation of **RMC 9.10.200(G)(3)**.

A search of the front lobby and front customer check in desk yielded negative results for any client records or sign in sheets. As Wang was conducting, operating, and/or maintaining a massage business, she was required to maintain appropriate customer records. This is a violation of **RMC 9.10.220(H)**.

CSO Broussard issued citation #22435 for the violations noted above, specifically:

- RMC 9.10.030(A) RMC 9.10.200(E)
- RMC 9.10.200(G)(3) RMC 9.10.220(H)

Violation RMC 9.10.030(A) – Operating Without Massage Permit

It is unlawful for any person to own, conduct, operate or maintain a massage business within the city without having a valid massage business permit issued pursuant to this chapter. Massage business permits shall also be required of any permanent or semi-permanent seated massage or reflexology installation.

Violation RMC 9.10.200(E) – Certificate and Identification

The owner and/or manager shall ensure that the CAMTC certificate or exemption certificate for each on-duty massage professional is conspicuously displayed, visible from the entrance and/or reception and waiting area of the massage business, and that each massage professional has at his or her immediate disposal the CAMTC photo identification card or copy of the applicable exemption certificate at all times when working in the massage business. Such identification shall be provided upon request by a member of the public, the CAMTC, a member of law enforcement, or a city official.

Violation RMC 9.10.200(G)(3) – Employee Dress Code

All owners, managers, massage professionals, other employees and independent contractors of the massage business shall be fully clothed at all times while furnishing massage services. No such individual shall dress while engaged in the practice of massage for compensation in any of the following: A manner that exposes the individual's breasts, buttocks, or genitals.

Violation RMC 9.10.220(H) – Records

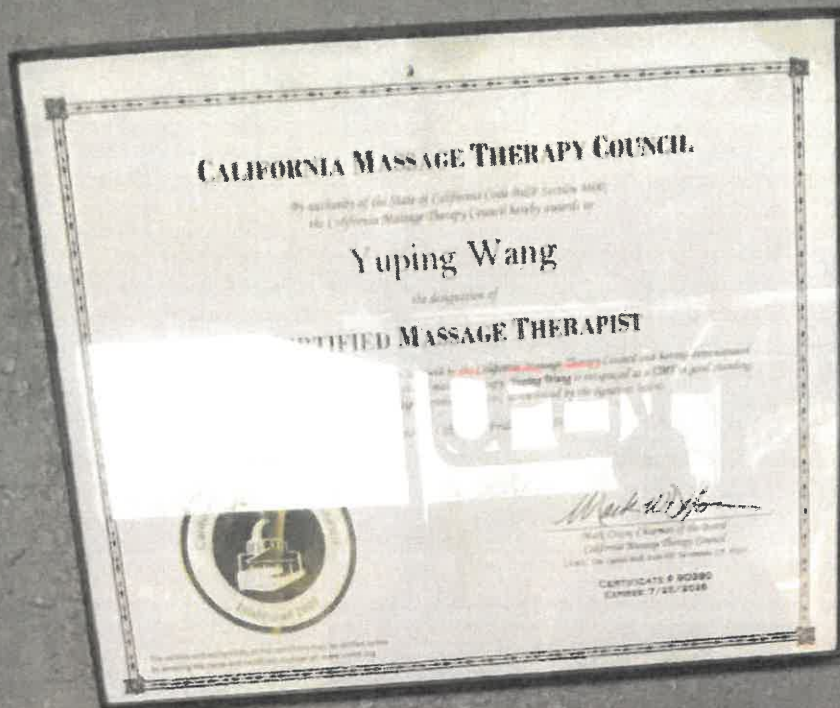
Every owner and/or manager shall keep a record of the dates and hours of each treatment or service, the name, address, and phone number of the client, the name of the massage professional administering such service and a description of the treatment or services rendered. These records shall be prepared prior to administering any massage or treatment and shall be retained for a period of two years after such treatment or service. These records shall be open to inspection upon demand by the police chief, the fire chief, the building official, any enforcement officer (as defined by Section 2.50.020 of the Roseville Municipal Code) or their authorized representatives or emergency personnel for emergency purposes.

Respectfully Submitted,

Erika Broussard
Community Service Officer II/Permit Coordinator

Attachment(s):
Photos







California State Law requires you to

- Inform CAMTC within 30 days regarding changes to your home address and workplace(s)
- Keep CAMTC ID Card in your possession when working
- Display original CAMTC Certificate at each workplace
- Request additional CAMTC Certificate(s) for each workplace
- Include your name and number as shown on your CAMTC ID in all advertising, including business cards and websites
- If you let your certification expire, you will lose all legal privileges afforded by California law to certified massage professionals

This ID Card and CAMTC Certificate(s) are the property of CAMTC

www.camtc.org info@camtc.org (916) 669-5336

CITY OF ROSEVILLE

NOTICE OF CITATION 2025- 8149

22435

Date	3/11/25	Time	0900	Day of Week	Tues
Name (First, Middle, Last) Yuping Wang					
Residence Address 4041 Rio Ct San Jose CA 95134					
Business Address Health Massage 1950 Douglas Blvd, Ste A3 Roseville					
Driver's Lic. No.	State		Class	Date of Birth	
Sex M	Hair	Eyes	Height	Weight	DOB
Description of Vehicle					
Breed:	Color:	Age:	Sex:		
Vehicle Make	License #:				
Model:	Year:				
Color:					
Location of Violation 1950 Douglas Blvd, Ste A3					
Date / Time of Violation 2/6/25 1500 hr					
Code / Ordinance			Description of Violation		
Rmc 9.10.220(H) Client Register					
Rmc 9.10.030(A) No Massage Permit					
Fail To Display					
Rmc 9.10.200(E) original CAMTC Certificate					
Rmc 9.10.200(G) Emp Dress Code					
☐ VIOLATIONS NOT COMMITTED IN MY PRESENCE, CERTIFIED ON INFORMATION AND BELIEF.					
I DECLARE UNDER PENALTY OF PERJURY UNDER THE LAWS OF THE STATE OF CALIFORNIA, THAT THE FOREGOING IS TRUE AND CORRECT.					
Date:	3/11/25	Issuing Officer: Badge No. E Braussard 3070			
COMPLAINING PARTY					
X Signature: E Braussard					
I HEREBY ACKNOWLEDGE RECEIPT OF THIS CITATION.					
X Signature: Complaint Cite					
YOU DO NOT NEED TO DO ANYTHING AT THIS TIME. YOU WILL RECEIVE NOTICE BY MAIL WITHIN 14 DAYS. CITY ATTORNEY'S OFFICE (916) 774-5325					
1 - City Attorney Copy 2 - Defendant Copy 3 - Issue Dept Copy					

Administrative Citation Appeal Form

Request For Hearing



Name Zheng Liu	Email [REDACTED]	Phone [REDACTED]
Address 750 Alma Lane #8244	City Foster City	Zip 94404
Mailing Address (if different from above)	City	Zip
Citation Number 22435	Date of Citation march 16, 2025	

Reason for appeal?

(Include all information to support your appeal here. Continue on second page if needed.)
Please see attached.

Signature of Appellant

Date

Please mail or personally deliver this form within 30 days after the date of the citation notification letter to the Roseville City Attorney's office located at:

**City of Roseville
City Attorney's Office
311 Vernon Street
Roseville, CA 95678
(916) 774-5325 • FAX (916) 773-7348**

Forms received later than 30 days after the date of the citation notification letter will not be accepted pursuant to Roseville Municipal Code § 2.50.060.

Reason for appeal continued...



City of Roseville City Attorney's Office
311 Vernon Street
Roseville, CA 95678
attorney@roseville.ca.us

In re: Yuping Wang, Citation No.: 22435

Via Email

April 8, 2025

Dear Attorneys for the City of Roseville,

We represent Ms. Yuping Wang and write to appeal to citation no. 22435. Ms. Wang is not liable as cited and the appeal should be granted and the citation set aside.

A. FACTS

Ms. Wang has been working as a licensed cosmetologist, rather than a massage therapist. In the second half of 2024, Ms. Wang's cosmetology work slowed down, and she began considering working as a massage therapist.

In late January 2025, Ms. Wang was referred by a friend to interview as a massage therapist at Health Massage located in Roseville. Ms. Wang decided to give this opportunity a try, because she was relocating out of the San Francisco Bay Area due to its exorbitant cost of living, and because some of Ms. Wang's friends work in the Sacramento area.

In the evening of March 5, 2025, Ms. Wang drove herself from her home in San Jose to the Health Massage in Roseville. Ms. Wang did not arrive in Roseville until around 10pm on March 5, 2025.

Due to the long-distance commute the day earlier, Ms. Wang did not report to the Health Massage for interview until around 10am the next day (March 6, 2025). The owner of Health Massage, however, was not immediately available to interview Ms. Wang but asked her to wait a little longer. The owner told Ms. Wang that she could have some of the food she kept in the refrigerator while waiting, because going out for lunch would take a lot of time as Ms. Wang was unfamiliar with the City of Roseville.

Ms. Wang wait until around 2pm, but the owner still had not returned for the prescheduled interview. Hungry, Ms. Wang decided to cook herself a late lunch, as the owner invited her to do.

Approximately 20 minutes later, while Ms. Wang was still cooking her lunch, some police officers from the City of Roseville arrived at the Health Massage for a pre-planned inspection. Because Ms. Wang had not been even interviewed, Ms. Wang was not wearing any Health Massage's uniform at the time the police officers arrived.

The police officers interviewed everyone who was present, including Ms. Wang. Ms. Wang felt nervous and intimidated by the presence of the police officer and tried to answer several questions that she did not quite understand. Ms. Wang tried to answer all the police officers' questions to the best she could

A few days later, the owner of the Health Massage told Ms. Wang that the business received a citation. Ms. Wang asked the owner to send her a copy of the citation so that she could report to CAMTC, but the owner refused.

On or about March 17, 2025, Ms. Wang received a civil administrative citation from the City of Roseville. The administrative citation alleges four violations of Roseville Municipal Code Sections: 9.10.030(A), 9.10.200(E), 9.10.200(G), 9.10.220 (H).

As explained below (*infra* at 5). Ms. Wang is not liable under any of the cited code section under explained below.

B. LEGAL STANDARD

Roseville Municipal Code is accessible at:

<https://ecode360.com/42757791#42757908>

Roseville Municipal Code Section	Full Text	Maximum Punishment Allowed
9.10.030(A)	It is unlawful for any person to own, conduct, operate or maintain a massage business within the city without having a valid massage business permit issued pursuant to this chapter. Massage business permits shall also be required of any permanent or semi-permanent seated massage or reflexology installation.	\$100.00 fine.

9.10.200(E)	The owner and/or manager shall ensure that the CAMTC certificate or exemption certificate for each on-duty massage professional is conspicuously displayed, visible from the entrance and/or reception and waiting area of the massage business, and that each massage professional has at his or her immediate disposal the CAMTC photo identification card or copy of the applicable exemption certificate at all times when working in the massage business. Such identification shall be provided upon request by a member of the public, the CAMTC, a member of law enforcement, or a city official.	S100.00 fine.
9.10.200(G)	All owners, managers, massage professionals, other employees and independent contractors of the massage business shall be fully clothed at all times while furnishing massage services. No such individual shall dress while engaged in the practice of massage for compensation in any of the following: <u>1.</u> Attire that is transparent, see-through, or substantially exposes the individual's undergarments. <u>2.</u> Swim attire, if not providing a water-based modality approved by the CAMTC. <u>3.</u> A manner that exposes the individual's breasts, buttocks, or genitals. <u>4.</u> A manner that constitutes a violation of Section 314 of the Penal Code, as may be amended. <u>5.</u> A manner that is otherwise deemed by the CAMTC to constitute unprofessional attire based on the custom and practice of the profession in California.	S100.00 fine.

9.10.220 (H)	Records. Every owner and/or manager shall keep a record of the dates and hours of each treatment or service, the name, address, and phone number of the client, the name of the massage professional administering such service and a description of the treatment or services rendered. These records shall be prepared prior to administering any massage or treatment and shall be retained for a period of two years after such treatment or service. These records shall be open to inspection upon demand by the police chief, the fire chief, the building official, any enforcement officer (as defined by Section <u>2.50.020</u> of the Roseville Municipal Code) or their authorized representatives or emergency personnel for emergency purposes.	\$100.00 fine.
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C. DISCUSSION

Roseville Municipal Code Section	Description	Reasons Why Ms. Wang Is Not Liable
9.10.030(A)	Operating Without Massage Permit	Ms. Wang is neither an owner, nor an operator, nor an employee of the Health Massage permit. A job interviewee cannot be held liable for “operating” a massage business under this code section.
9.10.200(E)	Failure to Display Original CAMTC Certificate	This code section requires “[t]he owner and/or manager” to “ensure that the CAMTC certificate or exemption certificate for each on-duty massage professional is conspicuously displayed”; Ms. Wang is neither an owner or a manager at the Health massage; she was an interviewee. A job interviewee cannot be held liable for a business owner’s non-compliance with this code section. Because an interview has no power to manage or operate the massage business.

9.10.200(G)	Employee Dress Code	This code section requires “owners, managers, massage professionals, other employees and independent contractors of the massage business shall be fully clothed at all times while furnishing massage services.” A job interviewee cannot be held liable under this code Section, because she’s not an owner, a manage, or an employee. Further, during the entire police investigation, Ms. Wang was cooking her own lunch – rather than “furnishing massage services” –and she was thus not subject to the dress code requirement.
9.10.220 (H)	Client Register	This code section requires “owner and/or manager” to “keep a record of the dates and hours of each treatment or service, the name, address, and phone number of the client, the name of the massage professional administering such service and a description of the treatment or services rendered. “ A job interviewee cannot be held liable for a business owner’s non-compliance with this code section. Because an interview has no power to manage or operate the massage business.

As seen, all these code sections apply to a business owner or a manager, but not a job interviewee like Ms. Wang. As an interviewee, Ms. Wang had not power to control, manage or operate the Health Massage and thus cannot be held liable under these code sections.

D. CONCLUSION

A hardworking job interviewee stumbled into a difficult situation, Ms. Wang should not be punished for a stranger business owner’s failure to comply with the City of Roseville’s municipal code. Because these code sections impose obligations on a

business owner and a manager. Ms. Wang was neither and had not power to control, manage or operate the Health Massage in any way.

It is respectfully submitted that the appeal should be sustained and the citation set aside.

Sincerely,

A handwritten signature in black ink, reading "Zheng Liu". The signature is written in a cursive, flowing style.

Zheng Liu
1660 South Amphlett Blvd.
Suite 315
San Mateo, CA 94402
Andy.Liu@aptumlaw.us

Attorney for Yuping Wang

Exhibit A



City Attorney
311 Vernon Street
Roseville, California 95678

March 17, 2025

Yuping Wang
4041 Rio Court
San Jose, CA 95134

Re: Administrative Citation No.: 22435
Case No.: A25-00228
Location of Violation: Health Massage
1950 Douglas Boulevard, Suite A3
Roseville, CA

Dear Yuping Wang:

You have been charged with violating the following Roseville Municipal Code sections:

<u>RMC Section</u>	<u>Description</u>	<u>Fine Amount</u>
9.10.030(A)	Operating Without Massage Permit	\$100.00
9.10.200(E)	Failure to Display Original CAMTC Certificate	\$100.00
9.10.200 (G)	Employee Dress Code	\$100.00
9.10.220 (H)	Client Register	\$100.00

A copy of the citation is enclosed for your information. The total fine amount due is four hundred dollars (\$400). Please make your payment by April 16, 2025, to:

City of Roseville
City Attorney's Office
311 Vernon Street
Roseville, CA 95678

We accept checks or money orders made payable to the City of Roseville, or we can accept debit/credit card payments via telephone.

If you wish to contest the citation, you may do so by filing an appeal. To file an appeal electronically, please visit the City's website at www.roseville.ca.us and complete the Administrative Citation Appeal form. You can also complete the form and return by mail to the address listed above. **All appeals must be completed and returned to the City Attorney's office within 30 days of the date of this notice.**

For payment questions or questions regarding the appeal process, please contact the City Attorney's Office at (916) 774-5325.

Sincerely,

TRAVIS E. COCHRAN
Senior Deputy City Attorney

:lmr
Enclosures
cc: Police Officer